

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 ACDA-07 NRC-05 FEA-01 EPA-01

CEQ-01 AID-05 CEA-01 CIAE-00 COME-00 EPG-02

DODE-00 EB-07 FPC-01 H-01 INR-07 INT-05 L-03

NSAE-00 NSC-05 OMB-01 PM-04 USIA-06 OES-07 SP-02

SS-15 STR-04 TRSE-00 /118 W

-----090980 080236Z /75

R 071656Z JUL 77

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 2444

INFO USERDA HQ WASHDC

USERDA HQ GERMANTOWN

C O N F I D E N T I A L VIENNA 6337

USIAEA

DEPT PASS IO/SCT, ACDA AND NRC

E.OM 11652: GDS

TAGS: ENRG, TECH, IAEA, PARM

SUBJECT: STATE SYSTEMS OF ACCOUNTING AND CONTROL (SSAC):

A PROPOSED SCENARIO

REF: A) IAEA VIENNA 2166, B) STATE 126997, C) VIENNA 4667

D) VIENNA 4986

SUMMARY: THIS MESSAGE SETS FORTH A SERIES OF PROPOSED
ACTIONS WHICH COULD, IF SUCCESSFUL, CULMINATE IN
PUBLICATION THIS YEAR OF AGENCY DOCUMENT CONTAINING RECOM-

MENDATIONS ON ELEMENTS OF A SSAC. END SUMMARY.

1. AS DEPT IS AWARE FROM REFS C AND D, REPORTING ON
BOARD CONSIDERATION OF SPECIAL SAFEGUARDS IMPLEMENTATION
REPORT (SSIR), NEEDD FOR IMPROVEMENT IN THE INDIVIDUAL
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SSADS RECEIVED NOTABLE ATTENTION. PROBLEM WAS ADDRESSED
IN DETAIL IN PARA 2.1 OF SSIR ITSELF (GOV/1842 ANNEX)
AND DIR GEN, IN INTRODUCING DOCUMENT TO BOARD,
NOTED THAT SAGSI WOULD CONSIDER SECRETARIAT'S
RECOMMENDATIONS ON THIS AND OTHE MATTERS COVERED IN THE
REPORT. US GOVERNOR NOTED THAT SSIR SHOWED NEED FOR
NUMBROUS IMPROVEMENTS IN INDIVIDUAL SSACS AND URGED MEMBERS

TO SUPPORT DIR GEN'S EFFORTS TO OBTAIN SPECIFIC IMPROVEMENTS NOTED IN CITED PARAGRAPH, SUGGESTING FURTHER THAT SECRETARIAT SHOULD PREPARE GUIDELINES AND PROVIDE ASSISTANCE FOR INTRODUCTION AND OPERATION OF EFFECTIVE SSAD'S.

2. MISOFFS RECENTLY PURSUED SUBJECT FURTHER WITH ASST DIR GEN FISCHER, ELABORATING USG INTEREST IN AGENCY EFFORT TO UPGRADE SSAC'S. FISCHER OBSERVED THAT IT WOULD BE UNLIKELY THAT SECRETARIAT WOULD BE ABLE TO PRODUCE BEFORE SEPT GEN CONF A DRAFT DOCUMENT INCORPORATING RECOMMENDATIONS OF TOKYO AND BRNO ADVISORY GROUPS. HOWEVER, A START COULD BE MADE AND DIR GEN COULD ALLUDE TO THIS ACTIVITY WHEN SSIR IS AGAIN ADDRESSED BY PRE-GEN CONF BOARD MEETING.

3. FISCHER ANTICIPATED DIFFICULTY IN SECRETARIAT PRODUCING SATISFACTORY DOCUMENT, NOTING THAT TOLCHENKOV'S SUCTION WOULD DO DRAFTING. IT WAS SUGGESTED THAT CONSULTANT COULD BE HELPFUL IN THE RESPECT. WORKING WITH SECRETARIAT, CONSULTANT WOULD BE EXPECTED TO PRODUCE DRAFT FOR CONSIDERATION BY LATE OCTOBER MEETING OF SAGSI WHICH, AS NOTED PARA 1 ABOVE, WOULD ALSO HAVE BEFORE IT ALL RECOMMENDATIONS CONTAINED IN SSIR. DEPENDING ON OUTCOME OF SAGSI REVIEW, DIR GEN MIGHT THEN BE ENCOURAGED TO ISSUE RECOMMENDATIONS ON ELEMENTS OF AN SSAC IN FORM OF INFCIRC.

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4. NOTWITHSTANDING MISSION'S EARLIER COMMENTS (REF A), WE ARE HAVING SECOND THOUGHTS RE ADVISABILITY OF SECRETARIAT FOLLOWING UP PUBLICATION BY SEEKING BOARD QUOTE APPROVAL UNQUOTE OF DOCUMENT. GIVEN RECENT TREND IN BOARD DELIBERATIONS, MATTER COULD, IF RAISED FORMALLY, BECOME BOGGED DOWN AND, REGARDLESS OF RESULT OF DISCUSSION, MIGHT BE HELD AS ESTABLISHING PRECEDENT THAT DG MUST SEEK BOARD'S APPROVAL BEFORE PUBLISHING ANY DOCUMENT CONTAINING AGENCY GUIDELINES. MOREOVER, WE SEE NO SIGNIFICANT ADVANCE IN BOARD APPROVAL, SINCE OUR OBJECTIVES WOULD BE ACHIEVED SUBSTANTIALLY BY VERY FACT OF DOCUMENT'S PRESENCE. RECALL THAT INFCIRC 225 ON PHYSICAL PROTECTION DID NOT RPT NOT BEAR BOARD'S IMPRIMATUR (THOUGH SUBSEQUENT TO

ITS PUBLICATION. GEN CONF ENDORSED IT); NONETHELESS, IT SERVED AS BASIS FOR ELABORATION OF OMJHE LONDON GUIDELINES, AND CONTINUES TO PROVIDE USEFUL GUIDANCE TO MEMBER STATES.

5. IN VIEW OF FOREGOING, MISSION BELIEVES THAT MAXIMUM ADVISABLE DEGREE OF BOARD INVOLVEMENT MIGHT BE LOW-KEY

STATEMENT BY DG AT FEBRUARY 1978 BG MEETING INVITING
BOARD'S ATTENTION TO DOCUMENT'S
PUBLICATION, WICH MIGHT BE FOLLOWED BY FRIEF STATEMENTS(S)
OF APPROVAL BY ONE OR MORE BOVERNORS. DEPENDING ON
PREVAILING CIRCUMSTANCES A YEAR HENCE, IN PARTICULAR
THE PROSPECTS FOR DEFINITIVE ACTION ON PHYSICAL PROTECTION
CONVENTION, WE MAY THEN WISH TO CONSIDER ADVISABILITY
OF PROMOTING A RESOLUTION AT 1978 GEN CONF, APPROVING
DOCUMENT, AS WAS DONE IN CASE OF INFCIRC 225.

6. RE PARA 2 ABOVE, FISCHER INDICATED AGENCY WOULD
WELCOME SERVICES OF QUALIFIED US CONSULTANT, ON COST-
FREE BASIS, TO UNDERTAKE DRAFTING OF RECOMMENDATIONS ON
SSAC ELEMENTS. IN VIEW OF USG INTEREST IN EXPEDITING
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PROGRSS ON THIS SUBJECT, MISSION RECOMMENDSWE BE
RESPONSIVE TO THIS NEED. POSSIBLE US EXPERT TO PERFORM
TASK WOULD BE EUGENE WEINSTOCK (BLNL) WHO ASSISTED IN PREPARATION
OF WORKING PAPER FOR BRNO ADVISORY GROUP IN 1975. IF
DEPT CONCURS, REQUEST DEPT ACERTAIN FROM WEINSTOCK
HIS WILLINGNESS AND AVAILABILITY FOR TWO OR THREE WEEKS
DURING AUGUST OR SEPT 1977.

7. PLEASE ADVISE. STONE

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